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IN THE UNITED STATES DISTRICT COURT
FOR THE DISTRICT OF NEVADA

16 Joseph O'Shaughnessy, *et al.*,
17 Plaintiffs,
18 v.
19 United States of America, *et al.*,
20 Defendants.

No. 2:20-cv-00268-RFB-EJY

**DEFENDANTS' CONSOLIDATED
REPLY IN SUPPORT OF THEIR
MOTION TO DISMISS FIRST
AMENDED COMPLAINT (DOC. 44)**

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1 Defendants United States of America, Nadia Ahmed, Steven Myhre, Daniel
 2 Bogden, Mark Brunk, Rand Stover, Joel Willis, and Daniel Love (hereafter “Defendants”),
 3 through counsel, submit the following Consolidated Reply in support of their Motion to
 4 Dismiss First Amended Complaint (Doc. 44) and Joinder (Doc. 46) asking the Court to
 5 dismiss Plaintiffs’ FAC pursuant to Rules 12(b)(1) and (6) of the Federal Rules of Civil
 6 Procedure.¹

7 **III. INTRODUCTION**

8 Plaintiffs brought many claims in their First Amended Complaint (“FAC”), all of
 9 which Defendants moved to dismiss in their opening motion and joinder. *See* Doc. 44
 10 (hereafter, “MTD”) and Doc. 46. In their Consolidated Opposition (Doc. 52) (hereafter,
 11 “Response”)² Plaintiffs have not substantively responded to Defendants’ arguments for
 12 dismissal of the following claims and, accordingly, they should be dismissed. *See, e.g.*,
 13 *Barnes v. AstraZeneca Pharm. LP*, 253 F. Supp. 3d 1168, 1171 (N.D. Ga. 2017) (“When
 14 an argument is raised upon [a] motion to dismiss that a claim is subject to dismissal, and
 15 the non-moving party fails to respond to such an argument, such claims are deemed
 16 abandoned and subject to dismissal.”)

17 Section 1983 claim against all Defendants except Bogden and Love due to lack of
 18 allegations in the FAC of personal participation;

19 Section 1983 claim based on acts by Defendants during the federal prosecution;

20 Section 1983 claim based on acts by Defendants during the “winding down” of the
 21 cattle impoundment operation to the extent that alleged “state action” can be distinguished
 22 from the pin pulling;

23

24 ¹ Defendant Love filed a Motion for Joinder (Doc. 46), in which he joined in the
 25 other defendants’ Motion to Dismiss (Doc. 44) and offered supplemental briefing on the
 26 issue of qualified immunity. Plaintiffs filed a single consolidated opposition. In light of
 27 this, all defendants, including Love, respectfully seek leave of court to file a single
 28 consolidated Reply.

² All page number references to the “Response” (Doc. 52) and the “MTD” (Doc. 44) are references to the docket page number, not the internal page numbers.

1 Section 1983 and *Bivens* claims against Ahmed, Myhre, and Bogden based on their
 2 prosecutorial functions;

3 Section 1983 and *Bivens* claims against all individual defendants based on their
 4 Grand Jury testimony;

5 *Bivens* claims based on alleged First Amendment violations;

6 *Bivens* claims based on alleged Eighth Amendment violations; and

7 *Bivens* claims based on alleged excessive force.

8 Plaintiffs did respond to and opposed dismissal of these claims:

9 Section 1983 claim for ordering a “member of the Bundy family” to pull the pin on
 10 the cattle pen releasing the impounded cattle, allegedly pursuant to direction by Nevada
 11 state authorities;³

12 *Bivens* claims against Ahmed, Myhre, and Bogden based on their alleged
 13 investigative functions;

14 *Bivens* claims based on alleged Second Amendment violations;

15 *Bivens* claims based on alleged Fourth and Fifth Amendment violations;

16 Claim Three for declaratory judgment regarding the alleged placement of Plaintiffs
 17 on a “prohibited persons list” and the “No-Fly List.”

18 Claim Four brought under the Federal Tort Claims Act (FTCA).

19 **IV. SECTION 1983 – FIRST CLAIM**

20 As an initial matter, Plaintiffs stated in their Response that the Defendants “do not
 21 contest” several allegations contained in the FAC about Nevada state authorities. Response
 22 at 12. This is incorrect and Defendants will contest those allegations at the appropriate
 23 stage of litigation, if necessary.

24

25 ³ As noted in fn 4 of the Motion to Dismiss, the FAC is vague about whether
 26 Plaintiffs are alleging the Nevada state authorities directed Bogden and Love to *order a*
27 member of the Bundy family to pull the pin, or just directed them to release the cattle. In
 28 their Response, Plaintiffs apparently realized the futility of their claim if they left that issue
 vague so they asserted that the Nevada state authorities did so direct Bogden and Love. See
 MTD at 15 and Response at 12. The claim still fails. Notably, Plaintiffs did not sue the
 Nevada state authorities they now allege in their Response conspired against them.

1 Plaintiffs alleged the Nevada authorities gave orders to United States agencies
 2 concerning legal federal operations conducted on federal land, as unlikely as that sounds,
 3 giving rise to state action.⁴ While the Court may accept the well-pled factual allegations of
 4 Plaintiffs as made in the FAC for purposes of this motion, it need not accept aspirational
 5 allegations. On several occasions, Plaintiffs assert that the FAC says more than it actually
 6 says.

7 Plaintiffs' Response abandoned the Section 1983 (and *Bivens*) claims against the
 8 three prosecutor defendants Ahmed, Myhre, and Bogden, based on their actions during the
 9 prosecution of the underlying criminal matter. *See* FAC ¶ 149. Plaintiffs also admitted
 10 there can be no Section 1983 (or *Bivens*) liability for the individual Defendants' Grand Jury
 11 testimony. Response at 17. As a matter of law, none of the individual Defendants acted on
 12 behalf of the State of Nevada during the federal prosecution. Plaintiffs also did not address
 13 the critical omission identified in Defendants' motion—namely, that Plaintiffs' FAC "did
 14 not allege any acts under color of state law by any of the Defendants in the First Claim
 15 except by Bogden and Love." MTD at 15. The First Claim unquestionably fails to state a
 16 claim as to all individual Defendants except Bogden and Love, and should be dismissed
 17 against Ahmed, Myhre, Willis, Stover, and Brunk for that reason.

18 Furthermore, Plaintiffs did not identify in their FAC or Response any allegations
 19 that their constitutional rights were violated by the act of "winding down" the cattle
 20 impoundment operation. Nor have Plaintiffs alleged that the act of having a non-party
 21 Bundy relative pull the pin to release the cattle directly violated their constitutional rights.
 22 Therefore, Plaintiffs' section 1983 claim is premised entirely on the allegation that Bogden
 23 and Love conspired to have a member of the Bundy family pull the pin on the cattle pen,
 24 allegedly "so that the DOJ could use that affirmative act to establish the Defendants'
 25 fabricated theories" in the federal prosecution of four of these Plaintiffs which had not yet

26
 27 ⁴ In their motion, Defendants cited the Ninth Circuit's statement of facts surrounding
 28 the Bunkerville incident. The Ninth Circuit wrote that the FBI advised BLM to suspend
 operations and the Nevada Sheriff merely reported to Bundy and his supporters that
 operations were being suspended. MTD at 9-10.

1 begun. *See* Response at 12.

2 For an act to be considered “under color of state law,” the act must be done pursuant
 3 to a state authority. But Plaintiffs did not allege anywhere in the FAC that the Nevada state
 4 authorities were involved in this alleged conspiracy to *misuse* the evidence to support
 5 “fabricated theories” that could be used as the basis for a federal prosecution. Plaintiffs
 6 have failed to allege such facts, and thus have failed to state a plausible claim for relief.⁵

7 In contending that their Section 1983 claim was filed within the applicable statute
 8 of limitations, Plaintiffs accuse the Defendants of “materially mislead[ing] the Court”
 9 regarding the accrual date of their claims. Response at 14. Without citation, Plaintiffs
 10 contend that the “two year statute of limitations does not begin to run (i.e., a claim is not
 11 deemed to have accrued) until the Underlying Action was concluded in the Tier 2
 12 Plaintiffs’ favor.” *Id.* Because their claim accrued much earlier, it was not timely filed
 13 and must be dismissed.

14 The parties agree that the applicable statute of limitations for a Section 1983 action
 15 is two years. *Perez v. Seavers*, 869 F.2d 425, 426 (9th Cir. 1989); N.R.S. 11.190(4)(e); *see*
 16 *Wilson v. Garcia*, 471 U.S. 261, 280 (1985) (holding that Section 1983 claims “are best
 17 characterized as personal injury actions” and upholding application of New Mexico’s four
 18 year statute of limitations for personal injury actions to that Section 1983 claim); Response
 19 at 14 -15 (“ . . . it is true that, the applicable statute of limitations in Nevada for a § 1983
 20 claim is two (2) years . . . ”). They vary wildly, however, as to when that claim accrued.

21 Plaintiffs’ position that the claim accrued from the dismissal of the indictment
 22 against the Tier 2 Plaintiffs misconstrues how to measure the accrual of claims. NRS
 23 11.190(4)(e) provides that civil actions must be commenced within two years “for injuries
 24 to a person . . . caused by the wrongful act . . . of another.” As construed by Nevada courts,
 25 “[a] cause of action accrues when *the wrong occurs* and a party sustains injuries for which

27 ⁵ Notably, Plaintiffs argued in their Response that the statute of limitations on this
 28 claim was tolled until the federal prosecution ended, which is an assertion that the act was
 part of the federal prosecution. Response at 14-15.

1 relief could be sought.” *Petersen v. Bruen*, 106 Nev. 271, 273, 792 P.2d 18, 19 (1990)
 2 (emphasis added). Thus, the fundamental question is when the “wrong” giving rise to
 3 Plaintiffs’ injuries occurred. This is where Plaintiffs’ argument crumbles.

4 As alleged, the Plaintiff’s injuries occurred during the infamous Bunkerville
 5 standoff in April 2014. Plaintiffs’ concede as much: “the pin removal / cattle release acts
 6 (conduct directed and performed under color of Nevada law) *served as the catalyst from*
 7 *which all of the Defendants’ fabricated criminal theories against the Tier 2 Plaintiffs*
 8 *originated.*” Response at 13 (emphasis added). A common sense reading of the FAC
 9 supports this conclusion. The gravamen of the FAC is that the Defendants implemented
 10 an order to induce the pulling of the pin on a cattle pen to use as a predicate for a bogus
 11 theory of criminal prosecution, as a result of which the Plaintiffs were wrongfully indicted,
 12 arrested, and detained.

13 Significantly, the pin removal and subsequent cattle release are the only events that
 14 could possibly be characterized as occurring “under color of state law” - the alleged
 15 implementation of orders from Nevada authorities to wind down the Cattle Impound
 16 Operation and inducement of “a Bundy” to open the cattle pen. FAC ¶¶ 66-68 and 146-
 17 148; *see* Response at 13 (“Government Defendants . . . were acting in furtherance of the
 18 Nevada State representatives directives . . .”). The filing of the Indictment – *federal*
 19 prosecutors presenting a *federal* indictment to a *federal* grand jury based on the testimony
 20 of *federal* agents – and subsequent arrest and detention were federal acts that cannot fairly
 21 be characterized as “acting under color of state law.”

22 The Plaintiffs’ position – that the statute of limitations begins to run from the district
 23 court’s dismissal of the indictment against the Tier 2 Plaintiffs – is inherently contradictory.
 24 The dismissal of the Indictment – an act *favorable* to the Plaintiffs – cannot possibly
 25 constitute the “wrong” on which Plaintiffs’ Section 1983 claim is based. It may, reading
 26 the FAC most favorably to the Plaintiffs, constitute *evidence* of the constitutional violations
 27 they allege. But it is not when their alleged injuries *occurred*. That was in April 2014.
 28 Accordingly, the Complaint filed on February 6, 2020 was grossly out of time and must be

1 dismissed.

2 **V. SECTION 1983 AND *BIVENS* IMMUNITIES**

3 **A. Absolute Prosecutorial Immunity Applies.**

4 Plaintiffs' Response asserts that the prosecutor defendants, Ahmed, Myhre, and
 5 Bogden do not have absolute immunity because they participated in the investigation and
 6 fabricated evidence. Plaintiffs cite paragraphs 45-47 of the FAC in support of their claim
 7 that they have properly alleged facts which demonstrate the prosecutors operated outside
 8 their traditional function. Response at 16. Otherwise, Plaintiffs concede prosecutorial
 9 immunity should apply to their 1983 and *Bivens* claims against Ahmed, Myhre, and
 10 Bogden.

11 Plaintiffs' FAC does not support their argument. Paragraph 45 simply asserts the
 12 cause of action, but does not allege any specific facts. Paragraph 46 generically alleges
 13 that the United States Attorney's Office for the District of Nevada ("USAO") directed
 14 enforcement efforts but it fails to specify what the USAO allegedly directed, and there are
 15 no specific facts alleged as to any actions by either the USAO, as a whole, or Ahmed,
 16 Myhre, or Bogden, individually. Paragraphs 45 and 46 simply set forth generic allegations
 17 that are insufficient for the prosecutor defendants to understand what they are alleged to
 18 have done. This does not withstand scrutiny under *Iqbal*. Similarly, Paragraph 47 generally
 19 alleges the prosecutors "knowingly obtain[ed] false statements from witnesses." This
 20 generic statement does not meet pleading muster.⁶

21 Plaintiffs repeatedly alleged in nonspecific terms that the three prosecutors acted as
 22 investigators and gave directions to non-attorneys during the investigation. Aside from
 23 hyperbole and conclusory allegations, however, the FAC does not actually contain specific
 24 factual allegations that any one of these three prosecutors did anything outside of their roles
 25 as prosecutors. Plaintiffs repeatedly harped on the language in the order by Judge Navarro

27 ⁶ Other portions of the FAC echo this allegation with slightly more detail, but were
 28 addressed in the Motion to Dismiss. MTD at 18-19.

1 in the criminal trial of non-parties Cliven Bundy and others, as if that order proves their
 2 case. *See, e.g.*, Response at 9. But that order was entirely based on the prosecutors'
 3 litigation decisions concerning disclosure of evidence,⁷ and had nothing to do with the
 4 Plaintiffs' allegations that the prosecutors performed investigative functions.⁸ Judge
 5 Navarro's Order, and the stipulation to dismiss the indictment, concerned issues unrelated
 6 to the claims here. To the extent Plaintiffs wish to make their case about those same issues,
 7 it is defeated by absolute prosecutorial immunity.

8 **B. Qualified Immunity Applies.**

9 First, for purposes of defeating qualified immunity, the Plaintiffs re-package the
 10 allegations in the FAC to an over-simplified claim of "malicious prosecution." Because,
 11 so the argument goes, the right not to be maliciously prosecuted under any circumstances
 12 is so obvious, this was a clearly established constitutional right about which a reasonable
 13 person would have known. *Id.* at 22 – 23. But the Plaintiffs actually allege an exceptionally
 14 complex – and, at times, difficult to believe – scheme in which a large group of government
 15 officials contrived a plan to provoke someone at the Bunkerville standoff to pull the pin on
 16 a cattle pen, in order to induce a violent reaction, so that the government could fabricate
 17 criminal charges and, thereafter, falsely arrest and wrongfully detain one group of Plaintiffs
 18 so that their potential release could be used as a bargaining chip to secure a harsh plea
 19 agreement from another group of Plaintiffs. Response at 13, 21-22.

20 To now suggest that this is merely a case about "malicious prosecution" misstates
 21 the wide-ranging allegations of "First, Second, Fourth, Fifth and Eighth Amendment
 22 rights" alleged in the FAC.⁹ *See* FAC at ¶ 144. The Plaintiffs bear the significant burden

24 ⁷ Plaintiffs devoted over four pages of their FAC to summarizing Judge Navarro's
 25 order. Doc. 11 at 33-37. Those four pages included only these few factual allegations:
 26 failure to produce *Brady* materials to the defense/withholding of evidence (¶G, I); and
 27 failure to look for and disclose potentially exculpatory evidence (¶¶ J, L, W, Y).

28 ⁸ At least nothing in Plaintiffs' FAC says or even implies it did.

⁹ The phrase "malicious prosecution" only appears twice in the Plaintiffs' fifty-three
 (53) page, one hundred and eighty two (182) plus paragraph complaint. *See* FAC at ¶¶ 139(c) and 180(c).

1 of demonstrating that Defendants' conduct was obviously constitutionally deficient "*in*
 2 *these particular circumstances.*" *S.B. v. County of San Diego*, 864 F.3d 1010, 1016 (9th
 3 Cir. 2017). Since there is no adequate point of comparison between the allegations in this
 4 case and any other case, the alleged violations were not so obvious to the reasonable law
 5 enforcement officer in Defendants' shoes, such that qualified immunity does not apply.

6 In the Response, the Plaintiffs vacillate between asserting malicious prosecution and
 7 the use of fabricated evidence in prosecuting the criminal case, both of which provide
 8 catchy soundbites, but constitute over-generalizations of their own allegations. Response
 9 at 23. They cite *Devereaux v. Abbey*, 263 F.3d 1070, 1076 (9th Cir. 2001) for the
 10 proposition that the knowing use of *fabricated evidence* violates the Constitution. *Id.* That
 11 is correct, as far as it goes, but *Devereaux* does not speak to malicious prosecution at all.
 12 In that case, the Ninth Circuit addressed whether allegations that law enforcement officers
 13 fabricated evidence in a sexual abuse investigation negated their qualified immunity. 263
 14 F.3d at 1074-76. Significantly, the Ninth Circuit granted summary judgment *in favor* of
 15 the law enforcement defendants on qualified immunity grounds, concluding that the
 16 plaintiff in that case failed to plead adequately that evidence was deliberately fabricated.
 17 *Id.* at 1076. *Devereaux* does not render the Defendants' conduct in this case so obviously
 18 constitutionally deficient to overcome the strong presumption in favor of qualified
 19 immunity.¹⁰

20

21 ¹⁰ Ironically, the *Devereaux* Court also noted that "a *Brady* violation cannot in itself
 22 support a deliberate-fabrication-of-evidence claim." *Id.* at 1079. Yet Judge Navarro's
 23 Order dismissing the indictment for non-production of *Brady* material is at the front and
 24 center of Plaintiffs' argument – literally. The very first page of Plaintiff's Response quotes
 25 liberally, in bolded and italicized text, from that Order. But Plaintiffs paint with too broad
 26 a brush throughout their Response. Judge Navarro dismissed the indictment for a *Brady*
 27 violation – the non-production of material discovery helpful to the defense. Her order did
 28 not speak to the methods or tactics used during the Bunkerville standoff, malicious
 prosecution, or the alleged use of fabricated evidence. Plaintiffs repeated references to "re-
 litigat[ing] issues . . . decided against them in the Underlying Action," "rewrite[ing]
 history," and "the law of the case," are misguided, especially as they relate to alleged
 conduct that has nothing to do with Judge Navarro's decision to dismiss the criminal case.
 Response at 8, 23.

1 Finally, to the extent the Plaintiffs' Fourth and Fifth Amendment *Bivens* claims can
 2 be distilled to a simple allegation of "malicious prosecution," their analysis of that theory
 3 is flawed. They accuse the Defendants of "baldly interject[ing] 'probable cause' as a
 4 purported substantive defense to Plaintiffs' § 1983 claim." Response at 23. Yet in the
 5 FAC, they correctly list the elements of a claim for malicious prosecution in Nevada: a
 6 Plaintiff must allege that (1) the defendant *lacked probable cause* to initiate a prosecution;
 7 (2) malice; (3) the prior criminal proceedings were terminated in his favor; and (4) plaintiff
 8 suffered damages. FAC at ¶ 180(C) (emphasis added); *Chapman v. City of Reno*, 85 Nev.
 9 365, 455 P.2d 618, 620 (1969). Probable cause is inescapably a defense to malicious
 10 prosecution. *Id.* Far from needlessly interjecting the grand jury's probable cause
 11 determination into this case, it is actually a critical factor.

12 As explained in great detail in the Defendants' motion, lack of probable cause is an
 13 absolutely essential element of Plaintiffs' claim. Doc. 44 at 15-20. Plaintiffs ask this Court
 14 to completely ignore the fundamental nature of the charges against the Tier-2 Plaintiffs—
 15 conspiracy to threaten, assault, and impede a federal officer, use of a firearm during a crime
 16 of violence, and aiding and abetting (Doc. 11 ¶ 41)—and focus its entire analysis of
 17 probable cause on the relatively insignificant issue of whether or not the United States
 18 employed snipers. Although they do not say so expressly, Plaintiffs apparently believe
 19 *they were justified in their behavior by the presence of government snipers* and that is why
 20 the prosecution failed. Indeed, the Tier-1 defendants argued to the criminal court that they
 21 had a right to claim self-defense based on the evidence of snipers. *See* FAC ¶ 136(I).
 22 Plaintiffs' theory is that the prosecutors did not tell the Grand Jury that the government
 23 employed snipers and thus the Grand Jury's indictment did not establish probable cause.
 24 This theory is legally incorrect because the evidence of snipers was only relevant to a (very
 25 weak) self-defense argument.

26 There is no duty to present exculpatory evidence to a grand jury. *United States v.*
 27 *Bingham*, 653 F.3d 983, 999 (9th Cir. 2011) ("[T]he government has no obligation to
 28 disclose 'substantial exculpatory evidence' to a grand jury."); *United States v. Navarro*,

1 608 F.3d 529, 537 (9th Cir. 2010) (“[We] have held that prosecutors have no obligation
 2 to disclose ‘substantial exculpatory evidence’ to a grand jury.”). Instead, exculpatory
 3 evidence only becomes relevant for purposes of the probable-cause presumption where it
 4 completely “obviate[s] probable cause.” *See Haupt v. Dillard*, 17 F.3d 285, 290 n.5 (9th
 5 Cir. 1994). It is well settled that the existence of some evidence suggesting self-defense is
 6 an issue for the criminal trier of fact; it does not negate probable cause for the initiation of
 7 proceedings. *See Yousefian v. City of Glendale*, 779 F.3d 1010, 1014 (9th Cir. 2015)
 8 (“[The] claim of self-defense apparently created doubt in the minds of the jurors, but
 9 probable cause can well exist (and often does) even though ultimately, a jury is not
 10 persuaded that there is proof beyond a reasonable doubt.”).

11 Snipers or not, there was probable cause to charge the Tier-2 Plaintiffs. The Ninth
 12 Circuit’s description of the events that gave rise to the indictments make that clear.

13 By April 11, [Bureau of Land Management] BLM had seized approximately
 14 400 animals. FBI agents informed BLM that the gathering militia posed a
 15 significant threat to federal officials and private contractors, and advised
 16 BLM to cease the operation. The next day, Bundy and his supporters, then
 17 estimated to be more than 200 people, assembled to reclaim Bundy’s cattle.
 18 Clark County Sheriff Doug Gillespie intervened with Bundy and told the
 19 group that BLM had called off the impoundment. Bundy made additional
 20 demands, and when they were not met, told the crowd that it was time to “get
 21 those cattle.” The crowd then moved to the entrance of the impoundment site,
 22 located in a dry-wash bed under an Interstate 15 bridge. Armed supporters
 23 took up threatening and tactically advantageous positions, pointing guns at
 24 BLM officers. Additional supporters arrived, some on horseback, swelling
 25 Bundy’s ranks to more than 400 people. The Bundys demanded that the
 26 officers leave. Heavily outnumbered and interested in avoiding bloodshed,
 27 federal officials evacuated the impoundment site and left the cattle.

28 *United States v. Bundy*, 968 F.3d 1019, 1024 (9th Cir. 2020).¹¹

29 The grand jury’s probable cause determination is determinative and the Plaintiffs
 30 cannot conclusively establish that a reasonable official standing in the place of the law

27 ¹¹ It does not matter if the Ninth Circuit was stating the facts as reasonably asserted
 28 by the prosecution. Those are the facts that should be presented to the Grand Jury, and
 they are the facts that establish probable cause.

1 enforcement officers named as Defendants would have understood that they were violating
 2 a clearly established constitutional right. Plaintiffs have not demonstrated that Defendants'
 3 qualified immunity should be abrogated.

4 VI. BIVENS – CLAIM TWO

5 Plaintiffs acknowledge the statute of limitations expired before their First
 6 Amendment *Bivens* claim was filed and that it should be dismissed. Response at 24, n 25.
 7 Plaintiffs also concede they did not assert a claim for excessive force. *Id.* In addition,
 8 Plaintiffs do not oppose dismissal of their Eighth Amendment *Bivens* claim with any
 9 argumentation in their response. These claims should be dismissed because they have
 10 either been conceded or abandoned by Plaintiffs.

11 A. The Second Amendment Claim Fails.

12 Plaintiffs oppose Defendants' motion to dismiss their Second Amendment *Bivens*
 13 claim. Their argument fails, however, because they have misinterpreted the special factors
 14 test articulated in *Ziglar v. Abbasi*, 137 S. Ct. 1843 (2017). Plaintiffs contend their
 15 "interest" is whether there is a method of obtaining money damages for a constitutional
 16 violation of their Second Amendment rights. Response at 26-27. The actual test is simply
 17 whether some other method exists for protecting a plaintiff's interests in his Second
 18 Amendment rights, whether that method includes money damages or not. "Even where
 19 Congress has given plaintiffs no damages remedy for a constitutional violation, the Court
 20 has declined to create a right of action under *Bivens* when doing so 'would be plainly
 21 inconsistent with Congress' authority in this field.'" *W. Radio Servs. Co. v. U.S. Forest*
 22 *Serv.*, 578 F.3d 1116, 1120 (9th Cir. 2009) *citing to Chappell v. Wallace*, 462 U.S. 296,
 23 304 (1983). Moreover, even if no alternative process exists to protect the interest (properly
 24 defined) at issue, the inquiry does not end. In every *Bivens* case, "[t]he question is who
 25 should decide whether to provide for a damages remedy, Congress or the courts?" *Abbasi*
 26 at 1857 (internal quotations and citation omitted).

27 Plaintiffs have asserted a claim for declaratory relief to restore the Second
 28 Amendment rights they allege were taken from them. As noted in **Section V.** below,

1 Plaintiffs have not alleged any factual basis for their contention that their Second
 2 Amendment rights were violated. For *Bivens* purposes, not only do the Plaintiffs fail to
 3 allege any facts supporting their claim that their Second Amendment rights have been
 4 violated, they also do not identify with any specificity which of the individual defendants
 5 are alleged to have violated those rights. In light of the personal liability a *Bivens* claim
 6 imposes, Plaintiffs' Second Amendment *Bivens* claim should be dismissed on this ground
 7 alone.

8 Even if Plaintiffs had properly alleged Second Amendment violations by one or
 9 more specific Defendants, "special factors" counsel against authorizing a Second
 10 Amendment *Bivens* claim which unquestionably presents a new context for *Bivens*
 11 purposes. The NICS Index is defined in 28 C.F.R. § 25.2 as "the database, to be managed
 12 by the FBI, containing information provided by Federal and state agencies about persons
 13 prohibited under Federal law from receiving or possessing a firearm." Exposing every
 14 police agency and officer to a Section 1983 or *Bivens* suit whenever they report someone
 15 for inclusion in the database would result in an enormous burden on resources and chill
 16 law enforcement action at all levels. Many individuals are placed on the NICS index on a
 17 weekly basis.¹² The myriad of factors a court would need to take into account in

19 ¹² 18 U.S.C. § 922(g) states, it shall be unlawful for any person—
 20 (1) who has been convicted in any court of, a crime punishable by imprisonment for
 a term exceeding one year;
 21 (2) who is a fugitive from justice;
 22 (3) who is an unlawful user of or addicted to any controlled substance (as defined
 in section 102 of the Controlled Substances Act (21 U.S.C. 802));
 23 (4) who has been adjudicated as a mental defective or who has been committed to a
 mental institution;
 24 (5) who, being an alien--
 25 (A) is illegally or unlawfully in the United States; or
 26 (B) except as provided in subsection (y)(2), has been admitted to the United States
 under a nonimmigrant visa (as that term is defined in section 101(a)(26) of the Immigration
 and Nationality Act (8 U.S.C. 1101(a)(26)));
 27 (6) who has been discharged from the Armed Forces under dishonorable conditions;
 28 (7) who, having been a citizen of the United States, has renounced his citizenship;
 (8) who is subject to a court order that--

1 establishing a framework for Second Amendment *Bivens* suits is seriously unlikely to
 2 provide sufficient guidance to officers on the ground.

3 Furthermore, historic attempts to bring novel *Bivens* claims have overwhelmingly
 4 failed. While the Supreme Court has implied a damages remedy under the Constitution for
 5 certain alleged Fourth, Fifth, and Eighth Amendment violations, those cases are considered
 6 exceptions to a general rule of denial. The court should decline to recognize a Second
 7 Amendment *Bivens* remedy, and dismiss Plaintiffs claim.

8 **B. The Fourth and Fifth Amendment Claims Fail.**

9 Plaintiffs apparently believe the criminal case against them teetered atop the alleged
 10 falsification of evidence about the existence of snipers, or possibly the alleged order to a
 11 member of the Bundy family to pull the pin to release the cattle. These misconceptions are
 12 readily apparent in their emphasis of the *Lanuza* case. Response at 28; *Lanuza v. Love*, 899
 13 F.3d 1019 (9th Cir. 2018). In *Lanuza*, an Immigration and Customs Enforcement official
 14 forged Lanuza's signature on a Form I-826 and used the forged document as the sole and
 15 dispositive piece of evidence to prevent Lanuza from obtaining a cancellation of removal
 16 proceedings. *See id.* at 1022. ("[A]t Lanuza's actual immigration hearing, Love submitted
 17 an I-826 form agreeing to voluntary departure, purportedly signed by Lanuza on January
 18

19 (A) was issued after a hearing of which such person received actual notice, and at
 20 which such person had an opportunity to participate;

21 (B) restrains such person from harassing, stalking, or threatening an intimate
 22 partner of such person or child of such intimate partner or person, or engaging in other
 23 conduct that would place an intimate partner in reasonable fear of bodily injury to the
 24 partner or child; and

25 (C)(i) includes a finding that such person represents a credible threat to the physical
 26 safety of such intimate partner or child; or

27 (ii) by its terms explicitly prohibits the use, attempted use, or threatened use of
 28 physical force against such intimate partner or child that would reasonably be expected to
 cause bodily injury; or

29 (9) who has been convicted in any court of a misdemeanor crime of domestic
 30 violence,

31 --to ship or transport in interstate or foreign commerce, or possess in or affecting
 32 commerce, any firearm or ammunition; or to receive any firearm or ammunition which has
 33 been shipped or transported in interstate or foreign commerce.

1 13, 2000, making Lanuza ineligible for cancellation of removal. Based solely on that I-826
 2 form, the immigration judge issued an order of removal on January 5, 2010.”)¹³ The
 3 *Lanuza* court held that “a *Bivens* remedy is available” because the government attorney
 4 submitted a forged document to the immigration court as a “complete[] bar of relief to
 5 which [Lanuza] was entitled.” It further noted that this constituted a “narrow remedy for
 6 such an egregious constitutional violation.” *Id.* at 1034.

7 While Plaintiffs trumpet the *Lanuza* court’s rightful assertion that its case was
 8 entirely about a lie—a forged document that was the sole and dispositive piece of evidence
 9 against Lanuza in the underlying action – they bury in a footnote the quote from *Hervey v.*
 10 *Estes* that Fourth Amendment violations only occur where false statements are material to
 11 a finding of probable cause. 65 F.3d 784, 790 (9th Cir. 1995). The situation in this case is
 12 different. Here, there was clearly probable cause to indict the Tier-2 Plaintiffs with or
 13 without any evidence that could be used as a self-defense claim. Also, the *Lanuza* court
 14 saw fit to conduct a lengthy examination of the relevant factors from *Abbasi* because it
 15 acknowledged the claim provided a new context for a *Bivens* claim. Plaintiffs here simply
 16 assert their claims do not arise in a new context (Response at 28) but do not even address
 17 Defendants’ arguments as to why it does arise in a new context, and why a *Bivens* claim
 18 would not be appropriate.

19 **C. The *Bivens* Conspiracy Claim fails.**

20 Plaintiffs cite to Paragraphs 126 through 136 of the FAC, which contains incomplete
 21 portions of the Wooten letter and Judge Navarro’s dismissal Order in favor of non-parties
 22 Cliven Bundy and others, as evidence of conspiracy, and Plaintiffs wonder why Defendants
 23 “cavalierly” ignore those allegations. Response at 29-30. Defendants did not ignore those
 24 allegations. They are included in the relevant facts section of Defendants’ motion. MTD at
 25 12-13. The allegations simply do not support Plaintiffs’ position.

26 The Wooten letter, as summarized at paragraph 133 in the FAC, does not make
 27 specific allegations that any of the individual defendants violated any of Plaintiffs’

28 ¹³ It is a coincidence that the defendant in the *Lanuza* case was also named Love.

1 constitutional rights, and thus does not support Plaintiffs' *Bivens* claims. To the extent it
 2 could be interpreted to be alleging facts about misconduct by the prosecutors involved in
 3 the Cliven Bundy prosecution, the nondisclosure of evidence is clearly subsumed within
 4 those prosecutors' absolute prosecutorial immunity.¹⁴ As noted in the Motion to Dismiss,
 5 those allegations are also insufficient against the investigators because Plaintiffs alleged
 6 the prosecutors knew about everything, and an investigator discharges his duty under *Brady*
 7 when he passes information to the prosecutor. *See* MTD at 22-23. The Wooten letter
 8 cannot do the heavy lifting Plaintiffs hope, and fails to establish, or support, a *Bivens* claim
 9 for conspiracy.

10 Nor does Judge Navarro's Order, as summarized at paragraph 136 of the FAC,
 11 create a factual basis for Plaintiffs to allege a *Bivens* conspiracy claim. Judge Navarro
 12 found prosecutorial misconduct based on nondisclosure of *Brady* material and dismissed
 13 the prosecution of non-parties Cliven Bundy and others for that reason. Judge Navarro's
 14 Order, as summarized in the FAC, does not contain even a hint of any facts that could give
 15 rise to *Bivens* liability. Like the Wooten letter, Judge Navarro's order concerned issues for
 16 which there is absolute prosecutorial immunity.

17 Indeed, there is nothing in either the Wooten letter or Judge Navarro's Order that
 18 could be considered a valid allegation that the Defendants manufactured evidence during
 19 the investigation phase. Consequently, neither support Plaintiffs' *Bivens* claim against the
 20 non-prosecutorial defendants in this action. For all of these reasons, Plaintiffs' *Bivens*
 21 claim for conspiracy also fails.

22 **VII. DECLARATORY RELIEF CLAIM THREE**

23 As noted in the Motion to Dismiss, the FAC does not allege facts that the Plaintiffs
 24 have been prevented from purchasing or possessing firearms. Furthermore, as argued in
 25 the Motion to Dismiss, the relevant statute, 18 U.S.C. § 922(g), provides statutory

26
 27 ¹⁴ The portion of the FAC discussing the Wooten letter implies that Plaintiffs were
 28 also alleging an excessive force claim. But in their Response, Plaintiffs said they were not
 alleging excessive force. Therefore, the Plaintiffs have abandoned such a claim if they
 inadvertently alleged one in the FAC.

1 limitations on the ability of certain categories of persons to ship, transport, receive, or
2 possess firearms or ammunition. Based on the facts alleged in the FAC, Plaintiffs, as they
3 readily admit, do not appear to fall within the statute's purview or proscriptions. If it is
4 Plaintiff's contention that they are nonetheless improperly included on a § 922(g) list, then
5 it is incumbent upon Plaintiffs to allege some factual basis for that contention for a
6 justiciable controversy to exist. As the FAC stands now, all seventeen Plaintiffs are asking
7 this Court to issue a judgment that all of them should be removed from a "Prohibited
8 Persons List," without specifically alleging any one of them was included on such a list in
9 the first place, and offer no examples in which any of them have been prohibited from
10 purchasing or possessing a firearm. *See* FAC ¶ 171. The Plaintiffs' have failed to state a
11 claim.

12 As noted in the Motion to Dismiss, Plaintiffs dropped their "No Fly List" claim
13 when they amended their complaint. Plaintiffs are now apparently seeking to resurrect that
14 claim in their Response. As with the "Prohibited Persons List" claim, Plaintiffs do not offer
15 a factual basis for their contention they are on a "No Fly List." A footnote in Plaintiffs'
16 Response refers the Court to paragraphs 40 and 137 of the FAC for factual allegations
17 allegedly supporting their "No Fly List" claim. Response at 30, n 37. But Paragraph 40
18 makes the nonspecific allegation that the "Bundy family" was placed on a "No Fly List."
19 Paragraph 137 makes a conclusory allegation about the "No Fly List" but does not allege
20 any actual instances in which any of the Plaintiffs were subjected to the sort of travel
21 difficulties that might ensue from being on such a list. In the motion to dismiss, Defendants
22 cited the holding of a California District Court case that dismissed this kind of claim where
23 no factual basis that plaintiff was being injured was asserted. Plaintiffs did not cite any
24 authority in opposition.

25 Nor did Plaintiffs cite any case or statute in opposition to *Shearson v. Holder*, 725
26 F.3d 588 (6th Cir. 2013), which noted that a plaintiff should exhaust administrative
27 remedies through the Department of Homeland Security's Traveler Redress Inquiry
28 Program for jurisdiction to exist in the District Court. *Id.*, at 594. Instead, they request that

1 this court declare that the United States Department of Homeland Security cannot be
2 trusted to properly administer such a claim, and that it is “absurd” to believe they would,
3 so Plaintiffs should not have to file one. Response at 31. Such a finding would make a
4 mockery of the entire administrative process. Plaintiffs’ claim for declaratory relief should
5 be dismissed.

VIII. FTCA CLAIM FOUR

With respect to Plaintiffs' FTCA claim, as an initial matter, Defendants did not, and do not, concede that Plaintiffs' administrative claim was timely filed. *See* Response at 32. Instead, the Defendants reserved the right to argue that the Administrative Claims were not timely served. *See* MTD at 48-49, n. 23.

It is clear that Plaintiffs' FTCA claim was prematurely filed and this Court does not have jurisdiction to entertain it. *See* MTD at 47-50. Plaintiffs do not attempt to argue otherwise. Rather, Plaintiffs argue the Court has jurisdiction over their other claims and thus the FTCA claim should also be heard. Plaintiffs did not cite any authority supporting that argument and it has no merit. The existence of some claims over which this Court may have jurisdiction does not open the door for other claims over which the Court does not have jurisdiction.

Plaintiffs then argued this Court has jurisdiction over the FTCA claim based on *Valdez-Lopez v. Chertoff*, 656 F.3d 851 (9th Cir. 2011). But in *Valdez-Lopez*, the plaintiff served his administrative claim properly and waited six months to comply with the statute before amending his Complaint to add an FTCA claim against the United States. The *Valdez-Lopez* defendants claimed plaintiff filed the lawsuit (against other parties and making other claims) before the six months had expired, which was true. However, no FTCA claim was prematurely filed in *Valdez-Lopez*, nor was the United States a defendant prior to the amendment. The Ninth Circuit held that the plaintiff's choice to file against the individual defendants before exhausting administrative remedies under the FTCA, then amending his complaint to add an FTCA claim was proper. *Id.* at 857 (“Furthermore, *McNeil* ought not be read as preventing a plaintiff who wishes to state a number of federal

1 and state law claims against an array of defendants from filing a complaint alleging
2 common facts and amending it after exhaustion to state an additional claim under the
3 FTCA. Such a reading would require undue acrobatics of such a plaintiff, given the
4 different statutes of limitations at play.”) *Valdez-Lopez* is inapposite, and does not state
5 that a plaintiff can file an FTCA claim before exhausting administrative remedies.

6 For these reasons, and those stated in the Motion to Dismiss, the FTCA claim should
7 be dismissed for lack of jurisdiction. Plaintiff is correct that such a dismissal should be
8 without prejudice.

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2 **IX. CONCLUSION**
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4 For the reasons stated herein, and in the Motion to Dismiss and Joinder, Plaintiffs'
5 FAC against Defendants United States of America, Nadia Ahmed, Steven Myhre, Daniel
6 Bogden, Mark Brunk, Rand Stover, Joel Willis, and Daniel Love should be dismissed.
7

8 RESPECTFULLY SUBMITTED this 23rd day of December, 2020.
9

10 WILLIAM P. BARR
11 United States Attorney General
12

13 *s/ Brock Heathcotte* _____
14

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X. CERTIFICATE OF SERVICE

I hereby certify that on December 23, 2020, I electronically transmitted the attached document to the Clerk's Office using the CM/ECF System for filing and transmittal of a Notice of Electronic Filing to all CM/ECF registrants.

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